BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

)	Rulemaking 06-03-004 (Filed March 2, 2006)
)	(Filed March 2, 2000)
)

COMMENTS OF SOUTHERN CALIFORNIA EDISON COMPANY (U 338-E) ON ALJ RULING REQUESTING COMMENT ON PROPOSAL FOR SOLAR WATER HEATING PILOT PROGRAM

MICHAEL D. MONTOYA AMBER E. DEAN

Attorneys for SOUTHERN CALIFORNIA EDISON COMPANY

04:59 PM

2244 Walnut Grove Avenue

Post Office Box 800

Rosemead, California 91770 Telephone: (626) 302-6961 Facsimile: (626) 302-7740

E-mail: amber.dean@sce.com

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BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking Regarding Policies,)	
Procedures and Rules for the California Solar)	Rulemaking 06-03-004
Initiative, the Self-Generation Incentive Program)	(Filed March 2, 2006)
and Other Distributed Generation Issues	j	

REPLY COMMENTS OF SOUTHERN CALIFORNIA EDISON COMPANY (U 338-E) ON ALJ RULING REQUESTING COMMENT ON PROPOSAL FOR SOLAR WATER HEATING PILOT PROGRAM

I.

INTRODUCTION

Pursuant to ALJ Duda's June 8, 2006 Ruling Requesting Comment on San Diego Regional Energy Office's (SDREO) proposal for a Solar Water Heating Pilot Program (SWH Pilot), Southern California Edison Company (SCE) submits the following reply comments. In summary:

- Consistent with parties' support for measurement and evaluation (M&E), the Commission should adopt a thorough M&E protocol for the SWH Pilot.
- ➤ The SWH Pilot should not be expanded statewide until thorough measurement and evaluation is conducted and the Commission takes affirmative action to expand the program statewide.
- ➤ If the Commission determines that immediate statewide expansion of SWH Pilot is appropriate, then SCE should be the administrator for the program in its service territory.

➤ The SWH Pilot should not include technologies that were not approved by the Commission.

II.

REPLY COMMENTS

A. Parties Support Thorough Measurement and Evaluation of the SWH Pilot.

As stated in SCE's Opening Comments, "Adopting a thorough M&E component for the pilot will help the Commission understand issues such as cost-effectiveness, the potential to reduce cost over time, and whether SWH successfully displaces gas and electric water heating." 1 Other parties concur that a thorough measurement and evaluation protocol is critical to assessing the need for and success of any SWH program. For example, the Division of Ratepayer Advocates (DRA) recommends that SDREO be required to provide a quarterly progress report, a Market Impacts Report to provide guidance on whether to extend the pilot, and an Impact Evaluation Report that reflects energy savings. SDG&E and SoCalGas state that the pilot must "gather and assess needed empirical cost and performance data on SWH systems and program administration to determine the current cost-effectiveness gap of SWH and other key market hurdles that inhibit market transformation and establishment of an incentive-free sustainable SWH program."² SCE further agrees with SDG&E and SoCalGas that program costeffectiveness should be evaluated from the perspective of participants, ratepayers, and society as a whole. Consistent with SCE's and other parties' opening comments, SCE urges the Commission to adopt a well designed and thorough measurement and evaluation protocol to determine the overall success of the pilot, as well as whether the pilot should be expanded or extended.

¹ SCE's Opening Comments, p. 4.

SDG&E & SoCalGas Comments, p. 2. SDG&E and SoCalGas further provide a list of recommended M&E activities on pages 5-6 of their Comments.

B. The SWH Pilot Should Not Be Expanded Statewide Until Thorough Measurement And Evaluation Is Conducted and the Commission Takes Affirmative Action to Expand the Program Statewide.

As SCE highlighted in its Opening Comments, the Commission ordered a limited pilot because the Commission was concerned that prior incentive programs had the unintended effect of raising equipment prices.³ The Commission also sought the opportunity to evaluate the impacts of an incentive for SWH on equipment prices, demand, and overall cost-effectiveness.⁴ Several parties argue that a pilot in San Diego Gas and Electric's service territory is unnecessary and that a SWH program should be implemented statewide immediately.⁵ A number of parties, however, highlight that appropriate incentive levels for the SWH pilot should be investigated,⁶ and that previous SWH initiatives provided "over rich" subsidies that resulted in increased system prices.² In light of the Commission's stated objectives in adopting a limited pilot, as well as certain parties' concerns that appropriate incentive levels may require further analysis, SCE agrees with SDG&E and SoCalGas that "expansion or extension of the Pilot beyond its original scope or expanding any of its elements to other IOU territories statewide should occur only after careful evaluation of how the Program met its objectives and by affirmative action of the Commission."⁸

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 $[\]frac{3}{2}$ *Id.*, pp. 13-14.

⁴ D.06-01-024, p. 13.

It is worth noting that similar arguments were raised in comments on D.06-01-024 in draft form, but the Commission nevertheless adopted a limited pilot in SDG&E's service territory. *See, e.g.*, CalSEIA Opening Comments on Draft D.06-01-024, pp. 6-8 (stating that a SWH program should be statewide); SDREO Reply Comments on Draft D.06-01-024, p. 5 (suggesting that the Commission should possibly expand the pilot statewide).

See, e.g., PG&E Opening Comments, p. 6 (noting that tax incentives and the corresponding market impact were not addressed in the SWH proposal, and that the Commission and SDREO should investigate these issues in setting incentive levels); SDG&E & SoCalGas Comments, p. 3 (stating that SDREO should provide the Commission with detailed information outlining the specific payback period for the SWH systems considered under the pilot so that the Commission may determine the appropriate incentive level to address market barriers); SCE Opening Comments, p. 6 (stating that proposed incentive levels should be supported with data).

⁷ CARE Opening Comments, p. 2 (noting that the industry previously took advantage of "over rich" subsidies).

SDG&E & SoCalGas Opening Comments, p. 3.

As CalSEIA notes in its comments, SWH is ubiquitous in Europe and is in widespread use elsewhere in the world. Given this wide acceptance of SWH technology, one might logically question whether incentives are needed to promote the acceptance of SWH. Thus, SCE views a primary purpose of an incentive program as a means to better understand market barriers and other reasons for limited acceptance of SWH in California. Without the evidence that a pilot SWH program can provide, it would be wrong to conclude, as CalSEIA apparently does, that incentives are a necessary part of an overall state SWH program.

C. If the Commission Determines that an Immediate Statewide Expansion of SWH is Appropriate, then SCE Should Be the Program Administrator in its Service Territory.

If the Commission authorizes a statewide expansion of the SWH pilot program, SCE recommends that administration of the program should be delegated to the current SGIP administrators. DRA echoes this recommendation. Although SCE does not support expansion of the SWH program until pilot results can be evaluated, SCE should be tasked with administering any SWH program in its service territory, whether that program is adopted now or in the future. As SCE has commented in the context of other CSI proposals, SCE is best suited to administer all aspects of the CSI in its territory because it has extensive experience in handling large numbers of applications and incentive administration. SCE can also leverage existing infrastructure to coordinate program administration with marketing, outreach, energy efficiency and CSI program requirements. Additionally, through administration of SCE's energy efficiency, demand response, low income, and SGIP programs, SCE has developed positive relationships with customers and local authorities in its service territory. For these reasons, if the

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⁹ CalSEIA's Opening Comments, p. 2.

DRA Opening Comments, p. 2. PG&E also agrees with this position, advocating that it should administer any SWH program in its territory. PG&E Opening Comments, pp. 2-4.

Commission determines that it is appropriate to expand SWH statewide, SCE should be tasked with administering the program in its service territory.

D. The SWH Pilot Should Not Include Technologies that Were Not Approved by the Commission.

CARE argues that "other technologies, such as Heating and Cooling, should be considered immediately for the California pilot." CCSF states that additional applications such as space-heating, space-cooling or air conditioning should be included in the pilot." However, in directing SDREO to develop a pilot program, the Commission explicitly excluded solar heating and cooling from the pilot at this time, stating, "We need further information about the technology involved in solar heating and air conditioning before committing to include them in the SDREO pilot program on solar water heating." Further detail concerning these technologies was not provided in the SWH Pilot proposal or parties' comments. Consistent with the Commission's direction, the SWH Pilot should not include technologies that were not approved by the Commission in D.06-01-024. If and when the Commission obtains further information about solar heating and cooling technologies, the Commission may include these technologies in any expansion of the SWH Pilot or in the larger CSI program portfolio, if the Commission determines that incentives for those technologies will further the objectives of the CSI.

III.

CONCLUSION

SCE appreciates the opportunity to submit Reply Comments on SDREO's Proposal for a Solar Water Heating Pilot. For the reasons stated above and in its Opening Comments, SCE

5

¹¹ CARE Opening Comments, p. 5.

¹² CCSF Opening Comments, p. 3.

¹³ D.06-01-024, p. 14.

respectfully asks the Commission to advance the value of the solar water heating pilot and consider the following recommendations in adopting a SWH pilot program:

Consistent with parties' support for measurement and evaluation (M&E), the

Commission should adopt a thorough M&E protocol for the SWH Pilot.

➤ The SWH Pilot should not be expanded statewide until thorough measurement and evaluation is conducted and the Commission takes affirmative action to expand the program statewide.

➤ If the Commission determines that immediate statewide expansion of SWH Pilot is appropriate, then SCE should be the administrator for the program in its service

territory.

> The SWH Pilot should not include technologies that were not approved by the

Commission.

Respectfully submitted,

MICHAEL D. MONTOYA AMBER E. DEAN

/s/ AMBER E. DEAN

By: Amber E. Dean

Attorneys for SOUTHERN CALIFORNIA EDISON COMPANY

2244 Walnut Grove Avenue Post Office Box 800 Rosemead, California 91770

Telephone: (626) 302-6961 Facsimile: (626) 302-7740

E-mail: amber.dean@sce.com

July 10, 2006

6

CERTIFICATE OF SERVICE

I hereby certify that, pursuant to the Commission's Rules of Practice and Procedure, I have this day served a true copy of REPLY COMMENTS OF SOUTHERN CALIFORNIA EDISON COMPANY (U 338-E) ON ALJ RULING REQUESTING COMMENT ON PROPOSAL FOR SOLAR WATER HEATING PILOT PROGRAM on all parties identified on the attached service list(s). Service was effected by one or more means indicated below:

Transmitting the copies via e-mail to all parties who have provided an e-mail address.

First class mail will be used if electronic service cannot be effectuated.

Executed this 10th day of July, 2006, at Rosemead, California.

/s/ VICKI CARR-DONERSON

Vicki Carr-Donerson Project Analyst SOUTHERN CALIFORNIA EDISON COMPANY

> 2244 Walnut Grove Avenue Post Office Box 800 Rosemead, California 91770

CASE ADMINISTRATION SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVE., RM. 370 ROSEMEAD, CA 91770 R.06-03-004 TOR ALLEN
EXECUTIVE DIRECTOR
THE RAHUS INSTITUTE
1535 CENTER AVE.
MARTINEZ, CA 94553
R.06-03-004

SCOTT J. ANDERS RESEARCH/ADMINISTRATIVE CENTER UNIVERSITY OF SAN DIEGO - LAW 5998 ALCALA PARK SAN DIEGO, CA 92110 R.06-03-004

GALEN BARBOSE LAWRENCE BERKELEY NATIONAL LAB 1 CYCLOTRON RD. BERKELEY, CA 94720 R.06-03-004 Valerie Beck CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE AREA 4-A SAN FRANCISCO, CA 94102-3214 R.06-03-004

R. THOMAS BEACH CROSSBORDER ENERGY 2560 NINTH STREET, SUITE 316 BERKELEY, CA 94710 R.06-03-004

GENE BECK ENVIROTECH FINANCIAL, INC. 333 CITY BLVD. W 17TH FL ORANGE, CA 92868 R.06-03-004 C. SUSIE BERLIN ATTORNEY AT LAW MC CARTHY & BERLIN, LLP 100 PARK CENTER PLAZA, SUITE 501 SAN JOSE, CA 95113 R.06-03-004

JULIE BLUNDEN SUNPOWER CORPORATION 430 INDIO WAY SUNNYVALE, CA 94085 R.06-03-004

MARK BOLINGER LAWRENCE BERKELEY NATIONAL LABORATORY ONCE CYCLOTRON ROAD BERKELEY, CA 94720 R.06-03-004 MICHAEL E. BOYD PRESIDENT CALIFORNIANS FOR RENEWABLE ENERGY, INC. 5439 SOQUEL DRIVE SOQUEL, CA 95073 R.06-03-004

MICHELLE J. BREYER GOLDMAN, SACHS & CO. 85 BROAD STREET, 29TH FLOOR NEW YORK, NY 10004 R.06-03-004

DONALD BROOKHYSER ATTORNEY AT LAW ALCANTAR & KAHL LLP 1300 S.W. 5TH AVENUE, SUITE 1750 ALCANTAR & KAHL LLP PORTLAND, OR 97201 R.06-03-004

LYNNE BROWN CALIFORNIANS FOR RENEWABLE ENERGY, INC. 24 HARBOR ROAD SAN FRANCISCO, CA 94124 R.06-03-004 CARRIE CAMARENA DEPUTY GENERAL COUNSEL THE GREENLINING INSTITUTE 1918 University Ave, 2nd Floor BERKELEY, CA 94704 R.06-03-004

MICHAEL CAMPBELL PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000, MC B9A SAN FRANCISCO, CA 94177 R.06-03-004 STEVE CHADIMA ENERGY INNOVATIONS, INC. 130 WEST UNION STREET PASADENA, CA 91103 R.06-03-004 CLIFF CHEN UNION OF CONCERNED SCIENTIST 2397 SHATTUCK AVENUE, STE 203 BERKELEY, CA 94704 R.06-03-004

BRIAN K. CHERRY REGULATORY RELATIONS PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000 B10C SAN FRANCISCO, CA 94177--0001 R.06-03-004 HOWARD CHOY LOS ANGELES COUNTY ISD, FACILITIES OPERA 1100 NORTH EASTERN AVENUE LOS ANGELES, CA 90063 R.06-03-004

JEANNE CLINTON KW ENGINEERING 2232 WARD STREET BERKELEY, CA 94705 R.06-03-004

NONYA COLLIER THE GREENLINING INSTITUTE 1918 UNIVERSITY AVENUE, 2ND FLOOR BERKELEY, CA 94704 R.06-03-004 MICHAEL COLVIN DIVISION OF STRATEGIC PLANNING CALIFORNIA PUBLIC UTILITIES COMMISSION 505 VAN NESS AVE SAN FRANCISCO, CA 94102 R.06-03-004

DAVID J. COYLE ANZA ELECTRIC COOPERATIVE, INC 58470 HIGHWAY CO-OPERATIVE INC PO BOX 391090 ANZA, CA 92539-1909 R.06-03-004

KYLE L. DAVIS PACIFICORP 825 NE MULTNOMAH, PORTLAND, OR 97232 R.06-03-004 MICHAEL B. DAY ATTORNEY AT LAW GOODIN MACBRIDE SQUERI RITCHIE & DAY LLP 505 SANSOME STREET, SUITE 900 SAN FRANCISCO, CA 94111 R.06-03-004 REGINA M. DEANGELIS ATTORNEY AT LAW CALIFORNIA PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 4107 SAN FRANCISCO, CA 94102-3214 R.06-03-004

AMBER DEAN SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVENUE ROSEMEAD, CA 91770 R.06-03-004 RALPH DENNIS DIRECTOR, REGULATORY AFFAIRS FELLON-MCCORD & ASSOCIATES 9960 CORPORATE CAMPUS DRIVE, SUITE 2000 LOUISVILLE, KY 40223 R.06-03-004

Paul Douglas CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE AREA 4-A SAN FRANCISCO, CA 94102-3214-3214 R.06-03-004

TRACEY DRABANT ENERGY RESOURCE MANAGER BEAR VALLEY ELECTRIC SERVICE 42020 GARSTIN DRIVE PO BOX 1547 BIG BEAR LAKE, CA 92315-1194 R.06-03-004 DOROTHY DUDA
CALIFORNIA PUBLIC UTILITIES
COMMISSION
505 VAN NESS AVENUE
ADMINISTRATIVE LAW JUDGE DIVISION
RM 5109
SAN FRANCISCO, CA 94102
R.06-03-004

HARVEY M. EDER PUBLIC SOLAR POWER COALITION 1218 12TH STREET, NO. 25 SANTA MONICA, CA 90401 R.06-03-004

STEVE ENDO
PASADENA DEPARTMENT OF WATER &
POWER
45 EAST GLENARM STREET
PASADENA, CA 91105
R.06-03-004

CLAY FABER SAN DIEGO GAS & ELECTRIC COMPANY 555 WEST FIFTH STREET, GT14D6 LOS ANGELES, CA 90013 R.06-03-004 DIANE I. FELLMAN ATTORNEY AT LAW FPL ENERGY, LLC 234 VAN NESS AVENUE SAN FRANCISCO, CA 94102 R.06-03-004

R.06-03-004

Monday, July 10, 2006

Julie A Fitch CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE EXECUTIVE DIVISION ROOM 5203 SAN FRANCISCO, CA 94102-3214 R.06-03-004

VICTORIA P. FLEMING NAVIGANT CONSULTING, INC. 3100 ZINFANDEL DRIVE, SUITE 600 RANCHO CORDOVA, CA 95670-6078 R 06-03-004 ORLANDO B. FOOTE HORTON, KNOX, CARTER & FOOTE 895 BROADWAY STREET EL CENTRO, CA 92243-2341 R.06-03-004

TONY FOSTER ITRON INC. 1111 BROADWAY, STE 1800 OAKLAND, CA 94607 R.06-03-004

STEPHEN FRANTZ 6301 S STREET, MS A353 SACRAMENTO, CA 95817 R.06-03-004 MATTHEW FREEDMAN ATTORNEY AT LAW THE UTILITY REFORM NETWORK 711 VAN NESS AVENUE, SUITE 350 SAN FRANCISCO, CA 94102 R.06-03-004

SUSAN FREEDMAN SAN DIEGO REGIONAL ENERGY OFFICE 8520 TECH WAY, SUITE 110 SAN DIEGO, CA 92123 R.06-03-004

LAURA FULTZ 5004 E UNIVERSITY AVE FRESNO, CA 93727 R.06-03-004 JOHN GALLOWAY UNION OF CONCERNED SCIENTISTS 2397 SHATTUCK AVENUE, SUITE 203 BERKELEY, CA 94704 R.06-03-004

GARY GERBER SUNLIGHT & POWER COMPANY 1035 FOLGER AVENUE BERKELEY, CA 94710 R.06-03-004 LORI A. GLOVER
PRESIDENT
S.O.L.I.D. USA, INC.
10645 N. TATUM BLVD., SUITE 200-306
PHOENIX, AZ 85028
R.06-03-004

ROBERT GNAIZDA THE GREENLINING INSTITUTE 1918 UNIVERSITY AVENUE, SECOND FLOOR BERKELEY, CA 94704 R.06-03-004

ELSTON K. GRUBAUGH IMPERIAL IRRIGATION DISTRICT 333 EAST BARIONI BLVD. IMPERIAL, CA 92251 R.06-03-004 JANICE G. HAMRIN CENTER FOR RESOURCE SOLUTIONS PO BOX 29512 SAN FRANCISCO, CA 94129 R.06-03-004

ARNO HARRIS PO BOX 6903 SAN RAFAEL, CA 94903 R.06-03-004

JOSHUA HARRIS LAW OFFICES OF STEPHAN C. VOLKER 436 14TH STREET, SUITE 1300 OAKLAND, CA 94612 R.06-03-004 CHRISTOPHER HILEN ATTORNEY AT LAW DAVIS, WRIGHT TREMAINE, LLP ONE EMBARCADERO CENTER, SUITE 600 SAN FRANCISCO, CA 94111 R.06-03-004

GARY HINNERS RELIANT ENERGY, INC. PO BOX 148 HOUSTON, TX 77001-0148 R.06-03-004

Suzy Hong CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 5125 SAN FRANCISCO, CA 94102-3214 R.06-03-004

DAVID HOCHSCHILD PV NOW 3857 - 20TH STREET SAN FRANCISCO, CA 94114 R.06-03-004 TOM HOFF CLEAN POWER RESEARCH 10 GLEN CT. NAPA, CA 94558 R.06-03-004

HEATHER HUNT W.H. ROBERT & H.F. HUNT, LLC 242 WHIPPOORWILL LANE STRATFORD, CT 6614 R.06-03-004 MICHAEL HYAMS SAN FRANCISCO PUBLIC UTILITIES COMM 1155 MARKET ST., 4/F SAN FRANCISCO, CA 94103 R.06-03-004 EPIC INTERN EPIC/USD SCHOOL OF LAW 5998 ALCALA PARK SAN DIEGO, CA 92110 R.06-03-004

RONALD K. ISHII AESC, INC. 5927 BALFOUR COURT, SUITE 213 CARLSBAD, CA 92008 R.06-03-004 AKBAR JAZAYERI SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVENUE ROSEMEAD, CA 91770 R.06-03-004

BRUNO JEIDER BURBANK WATER AND POWER 164 WEST MAGNOLIA BOULEVARD BURBANK, CA 91502 R.06-03-004

JOHN JENSEN PRESIDENT MOUNTAIN UTILITIES PO BOX. 205 PO BOX. 205 KIRKWOOD, CA 95646 R.06-03-004

MARK JOHNSON GOLDEN SIERRA POWER PO BOX 551432 SOUTH LAKE TAHOE, CA 96155 R.06-03-004 MARC D. JOSEPH ATTORNEY AT LAW ADAMS BROADWELL JOSEPH & CARDOZO 601 GATEWAY BLVD., STE. 1000 SOUTH SAN FRANCISCO, CA 94080 R 06-03-004

EVELYN KAHL ATTORNEY AT LAW ALCANTAR & KAHL LLP 120 MONTGOMERY STREET, SUITE 2200 SAN FRANCISCO, CA 94104 R.06-03-004 MARTIN KAY PROGRAM SUPERVISOR SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT 21865 COPLEY DR. DIAMOND BAR, CA 91765-3252 R.06-03-004

CAROLYN KEHREIN ENERGY MANAGEMENT SERVICES 1505 DUNLAP COURT DIXON, CA 95620-4208 R.06-03-004

GRANT KOLLING SENIOR ASSISTANT CITY ATTORNEY CITY OF PALO ALTO 250 HAMILTON AVENUE, 8TH FLOOR PALO ALTO, CA 94301 R.06-03-004

DAVID KOPANS FAT SPANIEL TECHNOLOGIES, INC. 2 PRINCETON ROAD ARLINGTON, MA 2474 R.06-03-004 P. KUBASEK CSBU GO1 QUAD 2A 220T

R.06-03-004

SUSAN KULAKOWSKI CAMPUS ENERGY MANAGER 327 BONAIR SIDING STANFORD, CA 94602 R.06-03-004

MICHAEL KYES 7423 SHAUN CT. SEBASTOPOL, CA 95472 R.06-03-004 ERIC LARSEN ENVIRONMENTAL SCIENTIST RCM BIOTHANE 2850 POPLAR STREET OAKLAND, CA 94608 R.06-03-004

DOUGLAS LARSON PACIFICORP 201 SOUTH MAIN STREET, SUITE 2300 SALT LAKE CITY, UT 84140 R.06-03-004 ROD LARSON LARSON CONSULTING SERVICES 973 E. FRONT STREET VENTURA, CA 93001 R.06-03-004 DONALD C. LIDDELL DOUGLASS & LIDDELL 2928 2ND AVENUE SAN DIEGO, CA 92103 R.06-03-004

KAREN LINDH LINDH & ASSOCIATES 7909 WALERGA ROAD, NO. 112 CMTA ANTELOPE, CA 95843 R.06-03-004

STEVEN G. LINS CITY OF GLENDALE 613 EAST BROADWAY, SUITE 220 GLENDALE, CA 91206-4394 R.06-03-004 RANDY LITTENEKER ATTORNEY AT LAW PACIFIC GAS AND ELECTRIC COMPANY PO BOX 7442 SAN FRANCISCO, CA 94120 R.06-03-004

DICK LOWRY 5901 BOLSA AVENUE HUNTINGTON BEACH, CA 92647 R.06-03-004 JAY LUBOFF PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000, MC B9A SAN FRANCISCO, CA 94177 R.06-03-004 JANE E. LUCKHARDT ATTORNEY AT LAW DOWNEY BRAND LLP 555 CAPITOL MALL, 10TH FLOOR SACRAMENTO, CA 95814 R.06-03-004

MARY LUEVANO GLOBAL GREEN USA 2218 MAIN STREET, 2ND FLOOR SANTA MONICA, CA 90405 R.06-03-004

MEGAN MACNEIL MYERS PO BOX 638 LAKEPORT, CA 95453 R.06-03-004 CHUCK MANZUK SEMPRA UTILITIES 8330 CENTURY PARK COURT, CP 32D CALIFORNIA REGULATORY AFFAIRS SAN DIEGO, CA 92123 R.06-03-004

ROBERT MARSHALL PLUMAS-SIERRA RURAL ELECTRIC CO-OP 73233 HIGHWAY 70 STE A PORTOLA, CA 96122-2000 R.06-03-004

CHRISTOPHER MAYER MODESTO IRRIGATION DISTRICT PO BOX 4060 MODESTO, CA 95352-4060-4060 R.06-03-004 KEITH MC CREA ATTORNEY AT LAW SUTHERLAND, ASBILL & BRENNAN 1275 PENNSYLVANIA AVENUE, NW WASHINGTON, DC 20004-2415 R.06-03-004

RICHARD MCCANN, PH.D M. CUBED 2655 PORTAGE BAY, SUITE 3 DAVIS, CA 95616 R.06-03-004 BARRY F MCCARTHY ATTORNEY AT LAW MCCARTHY & BERLIN, LLP 100 PARK CENTER PLAZA, SUITE 501 SAN JOSE, CA 95113 R 06-03-004

JAN E. MCFARLAND AMERICANS FOR SOLAR POWER 1100 11TH STREET, SUITE 323 SACRAMENTO, CA 95814 R.06-03-004

PHILLIP MCLEOD LAW & ECONOMICS CONSULTING GROUP 2000 POWELL STREET, STE 600 EMERYVILLE, CA 94608 R.06-03-004 JAMES MCTARNAGHAN ATTORNEY AT LAW DUANE MORRIS LLP ONE MARKET, SPEAR TOWER, SUITE 2000 SAN FRANCISCO, CA 94105-1104 R.06-03-004 LIZ MERRY EXECUTIVE DIRECTOR NORCAL SOLAR 2402 WESTERNESSE RD. DAVIS, CA 95616 R.06-03-004

STEPHEN MILLER STRATEGIC ENERGY INNOVATIONS 185 N. REDWOOD DRIVE, SUITE 188 SAN RAFAEL, CA 94903 R.06-03-004 KAREN NORENE MILLS ATTORNEY AT LAW CALIFORNIA FARM BUREAU FEDERATION 2300 RIVER PLAZA DRIVE SACRAMENTO, CA 95833 R.06-03-004 MICHAEL MONTOYA SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVENUE ROSEMEAD, CA 91770 R.06-03-004

RONALD MOORE GOLDEN STATE WATER/BEAR VALLEY ELECTRIC 630 EAST FOOTHILL BLVD. SAN DIMAS, CA 91773 R.06-03-004

TAKAKO MORITA THELEN REID & PRIEST 101 SECOND ST., SUITE 1800 SAN FRANCISCO, CA 94105-3601 R.06-03-004 GREGG MORRIS GREEN POWER INSTITUTE 2039 SHATTUCK AVE., SUITE 402 BERKELEY, CA 94704 R.06-03-004

SUSAN MUNVES CITY OF SANTA MONICA 1212 5TH STREET SANTA MONICA, CA 90401 R.06-03-004 SARA STECK MYERS ATTORNEY AT LAW LAW OFFICES OF SARA STECK MYERS 122 - 28TH AVENUE SAN FRANCISCO, CA 94121 R 06-03-004

PAYAM NARVAND CALIFORNIA ENERGY COMMISSION 1516 NINTH STREET, MS -45 SACRAMENTO, CA 95814 R.06-03-004

LES NELSON EXECUTIVE DIRECTOR CALIFORNIA SOLAR ENERGY INDUSTRIES ASSN 30012 AVENTURA, SUITE A RANCHO SANTA MARGARITA, CA 92688 R.06-03-004 CHRISTOPHER O'BRIEN SHARP SOLAR VP STRATEGY AND GOVERNMENT RELATIONS 3808 ALTON PLACE NW WASHINGTON, DC 20016 R.06-03-004

NATHALIE OSBORN PROJECT MANAGER SAN DIEGO REGIONAL ENERGY OFFICE 8520 TECH WAY, SUITE 110 SAN DIEGO, CA 92123-1450 R.06-03-004

R.06-03-004

Monday, July 10, 2006

Lisa Paulo CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE AREA 4-A SAN FRANCISCO, CA 94102-3214 R.06-03-004

LAURIE PARK NAVIGANT CONSULTING, INC. 3100 ZINFANDEL DRIVE, SUITE 600 RANCHO CORDOVA, CA 95670-6078 R.06-03-004 STEVEN D. PATRICK ATTORNEY AT LAW SOUTHERN CALIFORNIA GAS COMPANY 555 WEST 5TH STREET, SUITE 1400 LOS ANGELES, CA 90013 R.06-03-004

NORMAN A. PEDERSEN ATTORNEY AT LAW HANNA AND MORTON LLP 444 FLOWER STREET, SUITE 2050 LOS ANGELES, CA 90071 R.06-03-004

ROGER PELOTE WILLIAMS POWER COMPANY, INC. 12736 CALIFA STREET VALLEY VILLAGE, CA 91607 R.06-03-004 JANIS PEPPER Self CLEAN POWER MARKETS, INC. PO BOX 3206 LOS ALTOS, CA 94024 R.06-03-004

DAN PERKINS ENERGY SMART HOMES 983 PHILLIPS ST. VISTA, CA 92083 R.06-03-004 ROBERT L. PETTINATO LOS ANGELES DEPARTMENT OF WATER & POWER 111 NORTH HOPE STREET, ROOM 1151 LOS ANGELES, CA 90012-0100 R.06-03-004

PHILIP D. PETTINGILL CAISO 151 BLUE RAVINE ROAD FOLSOM, CA 95630 R.06-03-004

GORDON PICKERING PRINCIPAL NAVIGANT CONSULTING, INC. 3100 ZINFANDEL DRIVE, SUITE 600 RANCHO CORDOVA, CA 95670-6026 R.06-03-004

H. CLINTON PORTER KACO SOLAR 1002 B OREILLEY AVENUE SAN FRANCISCO, CA 94129 R.06-03-004 JENNIFER PORTER
POLICY ANALYST
SAN DIEGO REGIONAL ENERGY OFFICE
8520 TECH WAY - SUITE 110
SAN DIEGO, CA 92123
R.06-03-004

Terrie D Prosper CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 5301 SAN FRANCISCO, CA 94102-3214 R.06-03-004

STEVE RAHON SAN DIEGO GAS & ELECTRIC COMPANY 8330 CENTURY PARK COURT, CP32C SAN DIEGO, CA 92123-1548 R.06-03-004 JOHN REDDING ARCTURUS ENERGY CONSULTING, INC. 44810 ROSEWOOD TERRACE MENDOCINO, CA 95460 R.06-03-004

JAMES ROSS REGULATORY & COGENERATION SERVICES, INC. 500 CHESTERFIELD CENTER, SUITE 320 CHESTERFIELD, MO 63017 R.06-03-004

JP ROSS THE VOTE SOLAR INITIATIVE 182 SECOND STREET, SUITE 400 SAN FRANCISCO, CA 94105 R.06-03-004 Don Schultz CALIF PUBLIC UTILITIES COMMISSION 770 L STREET, SUITE 1050 RM. SCTO SACRAMENTO, CA 95814 R.06-03-004

MICHAEL SCHEIBLE DEPUTY EXECUTIVE OFFICER CALIFORNIA AIR RESOURCES BOARD 1001 I STREET SACRAMENTO, CA 95677 R.06-03-004 REED V. SCHMIDT BARTLE WELLS ASSOCIATES 1889 ALCATRAZ AVENUE California City-County Street Light Assoc. BERKELEY, CA 94703-2714 R.06-03-004 ANDREW SCHWARTZ CALIFORNIA PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102 R.06-03-004

VINCENT SCHWENT CALIFORNIA SOLAR ENERGY INDUSTRIES ASSN. 3013 OYSTER BAY AVENUE DAVIS, CA 95616 R.06-03-004

ELLEN SHAFNER SOLEL, INC. 701 NORTH GREEN VALLEY PARKWAY, STE. 200 HENDERSON, NV 89074 R.06-03-004 MICHAEL SHAMES ATTORNEY AT LAW UTILITY CONSUMERS' ACTION NETWORK 3100 FIFTH AVENUE, SUITE B SAN DIEGO, CA 92103 R.06-03-004

Anne E. Simon CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 5024 SAN FRANCISCO, CA 94102-3214 R.06-03-004

MARY SIMMONS SIERRA PACIFIC POWER COMPANY PO BOX 10100 RENO, NV 89520-0026 R.06-03-004 KEVIN J. SIMONSEN ENERGY MANAGEMENT SERVICES 646 EAST THIRD AVE DURANGO, CO 81301 R.06-03-004

GEORGE SIMONS PRINCIPAL RESEARCH CONSULTANT ITRON 1104 MAIN STREET, SUITE 630 VANCOUVER, WA 98660 R.06-03-004

MARK J. SKOWRONSKI SOLARGENIX /INLAND ENERGY 3501 JAMBOREE ROAD, SUITE 606 NEWPORT BEACH, CA 92660 R.06-03-004 Donald R Smith
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
ROOM 4209
SAN FRANCISCO, CA 94102-3214
R.06-03-004

FRASER D. SMITH
CITY AND COUNTY OF SAN FRANCISCO
SAN FRANCISCO PUBLIC UTILITIES COMM
1155 MARKET STREET, 4TH FLOOR
SAN FRANCISCO, CA 94103
R.06-03-004

KARI SMITH POWERLIGHT CORPORATION 2954 SAN PABLO AVENUE BERKELEY, CA 94706 R.06-03-004 JAMES D. SQUERI ATTORNEY AT LAW GOODIN MACBRIDE SQUERI RITCHIE & DAY LLP 505 SANSOME STREET, SUITE 900 SAN FRANCISCO, CA 94111 R.06-03-004

SEEMA SRINIVASAN ALCANTAR & KAHL 120 MONTGOMERY STREET, SUITE 2200 SAN FRANCISCO, CA 94104 R.06-03-004 IRENE M. STILLINGS SAN DIEGO REGIONAL ENERGY OFFICE 8520 TECH WAY, SUITE 110 SAN DIEGO, CA 92123 R.06-03-004 MARK STOUT
MAJOR ACCOUNTS - UNLIMITED ENERGY
BSEE/MA ENERGY AND RESOURCES
5004 E UNIVERSITY AVE
FRESNO, CA 93727
R.06-03-004

R.06-03-004

Monday, July 10, 2006

Christine S Tam
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
ROOM 4209
SAN FRANCISCO, CA 94102-3214
R.06-03-004

KAREN TERRANOVA ALCANTAR & KAHL LLP 120 MONTGOMERY STREET, STE 2200 SAN FRANCISCO, CA 94104 R.06-03-004 DAN THOMPSON SPG SOLAR 863 E. FRANCISCO BLVD. SAN RAFAEL, CA 94901 R.06-03-004

SCOTT TOMASHEFSKY REGULATORY AFFAIRS MANAGER NORTHERN CALIFORNIA POWER AGENCY 180 CIRBY WAY NORTHERN CALIFORNIA POWER AGENCY ROSEVILLE, CA 95678 R 06-03-004

NELLIE TONG KEMA, INC. 492 NINTH STREET, SUITE 220 OAKLAND, CA 94607 R.06-03-004 LUKE TOUGAS
PACIFIC GAS AND ELECTRIC COMPANY
PO BOX 770000, MC B9A
SAN FRANCISCO, CA 94177
R.06-03-004

ANN L. TROWBRIDGE ATTORNEY AT LAW DOWNEY BRAND, LLP 555 CAPITOL MALL, 10TH FLOOR SACRAMENTO, CA 95814-4686 R.06-03-004

SARAH TUNTLAND 2709 MCALLISTER, APARTMENT C SAN FRANCISCO, CA 94118 R.06-03-004 JAMES TURNURE PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000, MAIL CODE B9A SAN FRANCISCO, CA 94105-1814 R.06-03-004

LISA URICK ATTORNEY AT LAW SAN DIEGO GAS & ELECTRIC COMPANY 555 W. FIFTH STREET, SUITE 1400 LOS ANGELES, CA 90013 R.06-03-004

ANDREW J. VAN HORN VAN HORN CONSULTING 12 LIND COURT ORINDA, CA 94563 R.06-03-004 MARIANNE WALPERT PACIFIC POWER MANAGEMENT 12970 EARHART AVE. SUITE 110 AUBURN, CA 95602 R.06-03-004

WILLIAM W. WESTERFIELD III STOEL RIVES LLP 770 L STREET, SUITE 800 SACRAMENTO, CA 95814 R.06-03-004 GREGGORY L. WHEATLAND ATTORNEY AT LAW ELLISON, SCHNEIDER & HARRIS 2015 H STREET SACRAMENTO, CA 95814 R.06-03-004 JOSEPH F. WIEDMAN GOODIN MACBRIDE SQUERI RITCHIE & DAY,LLP 505 SANSOME STREET, SUITE 900 SAN FRANCISCO, CA 94111 R.06-03-004

JEFF WILSON CALIFORNIA ENERGY COMMISSION 1516 NINTH STREET, MS 45 SACRAMENTO, CA 95814-5512 R.06-03-004 RYAN WISER BERKELEY LAB ONE CYCLOTRON ROAD BERKELEY, CA 94720 R.06-03-004 ALEXIS K. WODTKE ATTORNEY AT LAW CONSUMER FEDERATION OF CALIFORNIA (CFC) 520 S. EL CAMINO REAL, STE. 340 SAN MATEO, CA 94402 R.06-03-004

CATHY S. WOOLLUMS MIDAMERICAN ENERGY HOLDINGS COMPANY 106 EAST SECOND STREET DAVENPORT, IA 52801 R.06-03-004

JOSEPHINE WU PACIFIC GAS & ELECTRIC COMPANY PO BOX 770000, MAIL CODE B9A SAN FRANCISCO, CA 94177 R.06-03-004 JOY C. YAMAGATA REGULATORY MANAGER SDG&E SEMPRA UTILITIES 8330 CENTURY PARK COURT, CP-32B SAN DIEGO, CA 92123 R.06-03-004

MICHAEL YAMBRACH SOLAR ENERGY PRODUCTION CORPORATION 1487 POINSETTIA AVE., SUITE 124 VISTA, CA 92081 R.06-03-004 GARY M. YEE INDUSTRIAL SECTION CALIFORNIA AIR RESOURCES BOARD PO BOX 2815 SACRAMENTO, CA 95812 R.06-03-004 ERIC YUSSMAN REGULATORY ANALYST FELLON-MCCORD & ASSOCIATES 9960 CORPORATE CAMPUS DRIVE LOUISVILLE, KY 40223 R.06-03-004

MRW & ASSOCIATES, INC. 1999 HARRISON STREET, SUITE 1440 OAKLAND, CA 94612 R.06-03-004 CALIFORNIA ENERGY MARKETS 517 B POTRERO AVENUE SAN FRANCISCO, CA 94110-1431 R.06-03-004 CALIFORNIA ENVIRONMENTAL PROTECTION PO BOX 2815 SACRAMENTO, CA 95812-2815 R.06-03-004